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National Center on Early Childhood Development, Teaching, and Learning
1255 23rd Street, NW, Suite 350
Washington, DC 20037
Phone: 202-638-1144
Fax: 202-638-0851


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INDIVIDUALIZATION: THE BIG PICTURE

Louis, a teacher who works with two-year-old Joaquin, observes Joaquin making piles of leaves during outdoor time three days in a row. On the same three days, Louis also observes Joaquin painting pictures with large splotches of red, yellow, and brown, and saying “This my leafs” over and over again to himself as he paints. On the fourth morning, Joaquin’s grandfather, who brings him to the center, shares that Louis has been coming home with leaves in his pockets. He puts them in an empty tissue box, which he then shows to everyone who comes to visit! Louis laughs and shares how Joaquin has been exploring leaves at the center.

Based on his observations and information from the grandfather, Louis decides that, the following week, he will bring baskets outside for Joaquin to use to gather leaves, create a space for him to display leaves in the classroom, and intentionally find one-on-one opportunities with him to read and talk about the book Red Leaf, Yellow Leaf at different times during the day. Louis also decides to take photos of Joaquin’s leaf explorations to share with Joaquin’s family.

The vignette above shows how observation and reflection flow naturally into planning for individualized care. As Petersen and Wittmer stated, “planning becomes a process of observing [infants, toddlers, and two-year-olds], thinking about their interests and the purpose of their actions, and then planning for moments of interaction that have emotional meaning and that support learning through exploration and discovery.”1 This statement is reflected in the Head Start Program Performance Standards (see Appendix A), which require programs to: support each child’s individual rate of development and learning in active partnership with children’s families; and analyze ongoing child assessment data to individualize experiences, instructional strategies, and services to best support each child.

Head Start programs serving infants and toddlers—Early Head Start (EHS) and Migrant and Seasonal Head Start (MHS)—have an incredible opportunity to nurture very young children during one of the most formative periods of their lives. As a program leader, you have an important role in helping frontline staff—teachers, home visitors, and family child care providers—implement practices that are tailored to support the strengths and needs of each child and family.

THE INDIVIDUALIZING CARE FOR INFANTS AND TODDLERS TECHNICAL ASSISTANCE RESOURCES

There are two parts to Individualizing Care for Infants and Toddlers. This resource, Part 1 of Individualizing Care for Infants and Toddlers, focuses on the “why” and “what” of individualization:

- the importance of individualization
- some considerations for individualizing care
- program structures and practices that support staff in doing this important work

It highlights relevant Head Start Program Performance Standards, provides a bibliography and related resources, and includes questions you can use with staff and program management to relate the information to your particular circumstances.

Part 2 focuses on the “how” of individualizing care—the process of observing and documenting; reflecting, interpreting, and planning; implementing; and reflecting and evaluating—that enables staff to respond thoughtfully to each child and family’s interests, abilities, and needs. Both parts complement the technical assistance paper, Observation: The Heart of Individualizing Responsive Care.

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WHY IS INDIVIDUALIZING CARE IMPORTANT FOR INFANTS AND TODDLERS?

It is important for staff to know and understand the performance standards that address individualization. However, it is equally important for them to know why individualizing care is so important. Here are several reasons:

- Infants and toddlers grow and develop rapidly; although growth and development typically follow a commonly recognized sequence, the pace at which an individual child develops can vary. When teachers, family child care providers, or home visitors know a child well, they can recognize the growth and support learning by offering care that matches the child’s interests and anticipates the next steps of development. Care practices that match a child’s stage and interest provide optimal learning opportunities.

- Each child is part of a family unit, and the life of the family grows and changes along with their child. Individualization recognizes and values the importance of the child’s family by taking into account the family’s goals for the child and actively incorporating their input as much as possible.

- Head Start programs serving infants and toddlers seek to support the strengths and needs of each family. Since every family is different, it is crucial that programs provide care for children and services to families that are inclusive of each family’s culture, beliefs, values, and life circumstance to be most beneficial.

When staff understand why individualizing care is important, they make more thoughtful, intentional decisions about how to support each infant and toddler based on

- what they learn through observation and ongoing assessment;
- actively partnering with the child’s family to seek knowledge about their child; and
- their own understandings of child development— for example, what developmental milestones occur during the infant/toddler years, how infant/toddler milestones lead to preschool milestones, and how infant/toddler development connects to school readiness.

Staff recognize that individualizing care is important for all children. This includes children with suspected delays or identified disabilities; for example, helping children reach goals identified in Individualized Family Service Plans (IFSPs) and actively partnering with children’s early intervention providers. This also includes children who present challenging behaviors. Finally, staff acknowledge how their personal, cultural, and professional values, perspectives, and expectations may influence the way they care for infants and toddlers and engage respectfully with families. Staff, then, seek ways to balance their own views with those of the families and program expectations and requirements.

The following section presents considerations for individualization. School readiness and curriculum are addressed, as well as the following aspects of quality infant/toddler care: interactions, routines, daily schedule, experiences, and environment.
CONSIDERATIONS FOR INDIVIDUALIZING

SCHOOL READINESS

Head Start Program Performance Standards 1302.102(a) and 1304.11(b) include the requirement that all programs, including those that serve infants and toddlers, must develop school readiness goals. These goals describe the program’s expectations for children’s status and progress across the five central domains of the Head Start Early Learning Outcomes Framework (ELOF)—approaches to learning, social and emotional development, language and literacy, cognition, and perceptual, motor, and physical development—that will improve children’s readiness for kindergarten. Programs should develop school readiness goals in consultation with children’s families and align the goals with the ELOF, state early learning guidelines, and expectations of local education agencies to the extent they apply to infants and toddlers (as well as preschool children). See Program Level School Readiness Goals for Early Childhood Programs: Examples from the National Center on Early Childhood Development, Teaching, and Learning (NCECDTL)2 for more information.

A defining aspect of these school readiness goals is that they are developed at the program level and address all children who participate in the program. They are also less likely to change over time. At the individual child level, teachers, home visitors, and family child care providers may develop goals for each child that link to the program’s school readiness goals. These individual goals come from a variety of sources such as input from families, staff knowledge of child development, IFSPs for children with identified disabilities, and information from ongoing assessment tools that determine children’s progress in acquiring skills and concepts. Individual child goals inform ongoing individualized care and are likely to change often to reflect the rapid growth of infants and toddlers.

CURRICULUM

At the heart of the curriculum is the child who depends on adults to support and nurture his exploration and learning. EHS and MSHS program staff keep this in mind as they select a curriculum that meets the unique needs of their children and community. When choosing a curriculum, staff make sure it is research-based, aligns with the ELOF, and supports children’s progress toward the program’s school readiness goals (1302.32). Programs also look at how easily staff can use the chosen curriculum to meet the interests, needs, and abilities of each child in the program.

An appropriate curriculum for infants and toddlers provides guidance and strategies for supporting infant/toddler development and learning. This is done through an organized developmental scope and sequence that includes plans and materials for learning experiences, engaging in responsive interactions/relationships with children, and partnering with families (1302.32). However, it also leaves the decisions about what this looks like in daily practice to the staff implementing the curriculum. In these curricula, teachers, home visitors, and family child care providers

- have room to discover an infant or toddler’s “individual curriculum” (e.g., the child’s interests, motivations, and needs);3
- choose and offer experiences that match a child’s (or small group of children’s) interests and developmental level;
- use everything that happens (planned/intentional and spontaneous) during the day, home visit, or group socialization as learning opportunities; and
- create environments that reflect children and families served in the program.

In other words, these curricula support child-initiated and child-pursued learning and allow staff to individualize within the structure of the curriculum.

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INTERACTIONS
Daily interactions with infants and toddlers are the foundation of quality care; it is within the context of secure, nurturing relationships with parents, family members, and other caring adults that healthy infant and toddler development and learning happen. Individualizing involves tailoring these interactions to the needs of each child.

No two infants or toddlers are the same; each child is a unique individual. One “size” of interaction cannot fit all children. To tailor interactions, teachers, home visitors, and family child care providers observe children, engage with families, and, combined with knowledge of child development, use what they learn to guide how they interact and respond. They read each child’s cues and respond in nurturing ways that take into account individual characteristics; these include the child’s age, abilities, needs, and interests, as well as temperament, home language, and family culture.

Infants and toddlers communicate their feelings, interests, and intentions through their behavior. Discovering what their behavior means is an important part of responsive, individualized interactions. Petersen and Wittmer have suggested some questions that staff can use to reflect on what children’s behaviors might mean:

- What is the child experiencing? What is the child thinking?
- What is the behavior and when, where, and with whom does it occur?
- What wants or needs is the child communicating? What is the purpose of the child’s behavior? What is the meaning of the child’s behavior?
- What do her family and I want the child to do/learn/feel?

Staff can also share these questions with families to help deepen their understanding of children. As staff and families find answers to these questions, they gain insights into how to interact with each child. There are many ways adults can interact with children such as

- verbal and/or sign language;
- nonverbal (e.g., gestures, facial expressions);
- physical touch;
- gentle or active movement; and
- use of space between the adult and child.

When these interactions are respectful and responsive to each child’s individual needs, they communicate to children that their feelings, interests, and intentions are recognized and valued.
INTERACTIONS AND TEMPERAMENT

Understanding children’s individual differences helps adults build relationships with infants and toddlers and interact in ways that meet each child’s needs. One of the individual differences mentioned earlier is temperament. Temperament refers to behavioral “styles” that children are born with and describes how they approach and react to the world. (See the Early Childhood Mental Health Consultation website for information about temperament traits.6 To consider how temperament connects with development, see ELOF domains, Approaches to Learning and Social and Emotional Development.)

Temperament is important because it not only affects how infants and toddlers interpret and react to the world around them; it also affects how adults respond to children. Adults have their own unique temperaments, too; compatibility between a child’s and an adult’s temperament can affect the quality of interactions. This compatibility, known as “goodness of fit,” refers to how an adult’s expectations and style of interaction match the child’s style and abilities.7 Goodness of fit does not require that children and adults have matching temperaments. However, it does require that adults adjust their interaction styles to better support each child’s natural way of responding to the world. Here is an example of how goodness of fit works in a center-based setting:

 Twenty-eight-month-old Sierra stands at the door of her EHS classroom, watching. Even though Sierra has been attending the center for over a year, she still takes her time coming into the room. Jandro, her teacher, slowly approaches her, kneels down to her level, and quietly says, “Good morning, Sierra, I’m glad to see you.” Sierra smiles and glances at her dad, who stoops down and says in a soft voice, “See you later, Sierra. Can Daddy give you your special goodbye hug?” Sierra nods and turns to her father. He opens his arms, gathers her in, and gently lifts her until they are face to face, and he gives her a kiss on her nose. He then puts her down and waves his hand as he turns to leave and walks down the hall. Sierra waves her hand in response until she can no longer see him.

Once Sierra’s dad is gone, Jandro takes her hand and leads her to the table for a morning snack. No sooner does he get Sierra settled when 30-month-old Alex comes to the door. Alex runs to Jandro, hugs his leg, and says with great excitement, “We saw a fire truck, we saw a fire truck! The siren was really loud—RRRRRR!!” Jandro, matching Alex’s energy and enthusiasm, exclaims, “Wow, a fire truck! That sounds so exciting!”

These two children are showing two very different temperaments, and Jandro is keenly aware of this. He has learned over time, through his program’s professional development offerings on responsive care, that how he responds to different temperaments really makes a difference. When he changes his pace and approach to better match each child’s temperament, he forms a stronger relationship with that child and is better able to support his or her development and learning.

See Appendix A for Head Start Program Performance Standards that relate to individualizing interactions.
ROUTINES

Caregiving routines—arrival and departure, feeding, meals and snacks, diapering and toileting, dressing, and napping—provide a framework for the infant/toddler day. Routine care is far from routine. A significant amount of individualization occurs during routines; they offer teachers, home visitors, and family and child care providers many opportunities to observe and understand each child’s ways and preferences and support development and learning across the five essential domains. During routine care, infants and toddlers have adults’ undivided attention as they focus on meeting children’s needs and getting to know them. Routines offer opportunities to build relationships with each infant and toddler that promote attachment and trust. These are developmental milestones that are critical for children’s sense of security and willingness to explore people and objects in their environments.

Routines involve children’s bodily needs, very intimate care, and potentially different perspectives from that of the family, so they should be highly individualized; in group care settings, each infant’s and toddler’s routine care is based on his or her own readiness and timetable for feeding, diapering and toilet learning, and sleep. How the routine is carried out and when the routine occurs should be closely coordinated with children’s families so that care is consistent between home and the program. Because these routines are so individualized, they should be carried out by the child’s primary caregiver whenever possible.

Families in home-based programs may individualize routine care for their infants and toddlers according to a combination of children’s needs, family schedules, and cultural beliefs and practices. Home visitors can work collaboratively with families to address topics such as using routine care times to support their child’s development and learning and changing routine care practices as children get older.

An important part of individualizing routines is using rituals. People often use the terms rituals and routines interchangeably, but they are not the same. According to Gillespie and Petersen, routines are “repeated, predictable events that provide a foundation for the daily tasks in a child’s life . . . Individualizing a routine means that the sequence is the same but the actions and timing may vary to accommodate the needs of individual children.” Rituals, in general, are “special actions that help us navigate emotionally important events or transitions in our lives as well as enhance aspects of our daily routines to deepen our connections and relationships.” For infants and toddlers, a ritual is “a special practice that helps a child accept aspects of a routine, even an individualized routine, that are stressful.” Rituals that adults develop with children and use at home or in group care can ease emotionally loaded situations such as separations (including going to sleep), feeding and meal times, and learning to use the toilet. (Read the article, “Rituals and Routines: Supporting Infants and Toddlers and Their Families” to learn more about rituals and how to support their use.)

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8 NITCCI, Infant/Toddler Curriculum and Individualization, 25.
10 ZERO TO THREE, Caring for Infants and Toddlers in Groups: Developmentally Appropriate Groups, 2nd ed. (Washington, DC: ZERO TO THREE, 2008), 45.
11 Linda Gillespie and Sandra Petersen, “Rituals and Routines: Supporting Infants and Toddlers and Their Families,” Young Children (September 2012), 76.
12 Ibid.
13 Ibid, 76-77.
In the previous vignette, Jandro and Sierra’s dad go through a goodbye ritual with Sierra when her dad drops her off. The sequence happens each morning and assists Sierra in transitioning into the EHS setting. Before Jandro and Sierra’s dad figured out the ritual, drop-off times were painful for everyone. Sierra would cry, cling to her dad, and take a long time before she was able to join the children and teachers in her group. Now, after a few months of this ritual, Sierra knows what to expect and transitions are much easier.

Coordinating routine care between home and program may sometimes be challenging. Staff attitudes and beliefs about how routines should be carried out may differ from what families believe and do. Here are some suggestions for engaging staff in resolving issues that arise around how/when routine care happens:

- Use team meetings, staff meetings, and reflective supervision sessions to engage staff in discussions about their personal views and how they are the same as or different from families’ views. Suggest strategies for balancing families’ needs and desires with program policies, local and state licensing regulations, and Head Start Program Performance Standards.

- Share resources such as Revisiting and Updating the Multicultural Principles for Head Start Programs Serving Children Ages Birth to Five with staff. Use the reflective questions/activities at the end of each principle as starting points for discussions. (See, e.g., Principle 8: Multicultural programming for children enables children to develop an awareness of, respect for, and appreciation for individual differences. This section highlights the role of routines in transmitting culture.)

See Appendix A for Head Start Program Performance Standards that relate to individualizing routines.

THE DAILY SCHEDULE

The daily schedule orders the events that take place each day. It outlines how the daily events are expected to flow, the order in which they happen, and for how long (although not necessarily the exact times). Schedules are important because they

- provide consistency and predictability, which help infants and toddlers develop a sense of trust and security;
- give teachers, family child care providers, and home visitors a framework for planning and making good use of time spent with children; and
- provide a link between home and school, and reassure families, especially those whose children are in group care, about what their children are doing during the day.

While consistency and predictability are important characteristics of schedules, flexibility is just as important. This means that schedules can be modified in the moment to meet individual children’s needs or group needs, take advantage of “teachable moments,” and maintain a consistent and an unhurried pace. Schedules can also be modified in the long term as children’s needs and abilities change over time.

Other characteristics of schedules, especially for group care settings, include:

- major events occurring in the same order every day;
- sufficient time for routine care and transitions from one event to the next;
- balance between active and quiet times;
- opportunities to be alone, with a familiar adult, and with small groups of children; and
- opportunities to spend time outdoors.

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16 Ibid., 57-60.
17 Ibid., 115.
18 Ibid., 116.
19 Ibid.
Julia, a MSHS family child care provider, starts her program day at 6:00 a.m. when four-month-old Danilo’s parents drop him off on their way to work in a nearby orange grove. By 7:00 a.m., another migrant farmworker family has brought their twin three-year-olds, Marisol and Miguel, and a third family has brought Yessenia, who is almost two years old. Julia, a former migrant farmworker herself, knows how unpredictable her families’ lives can be as they move from place to place looking for citrus-picking work. So Julia makes sure to follow a consistent and predictable schedule for her children—breakfast, indoor play, snack, outdoor play, nap, snack, indoor play, outdoor play, and departure.

However, each child's routine is a little different within that schedule. Danilo takes several naps during the day and has feedings on demand. Yessenia is just giving up her morning nap but tends to fall asleep before the “scheduled nap time.” Julia adjusts to Yessenia’s early nap by saving her lunch until she wakes up, usually an hour earlier than the twins. Julia knows these slight adjustments are important and help each child to feel secure and valued.

Infants, like Danilo, follow individualized schedules for sleeping, eating, diapering, and playing. A one-size-fits-all schedule would not be appropriate for them. This means that teachers and family child care providers will likely have as many schedules as they have infants. For example, at any given time, one infant may be napping, another getting her bottle, and a third playing with a soft block on the floor.20 Families are primary sources of information about when their children eat, nap, are most active, and so on; in culturally consistent care, the timing of these caregiving routines and awake times for play in a group care setting should match as closely as possible to when they occur at home. Cultural continuity, particularly for young children, allows for uninterrupted development of children’s self-identity.

Managing these individual schedules requires some planning. Knowledge about individual children can help staff predict when each child may get tired, get hungry, or need a diaper change; in turn, staff can take steps to prepare, such as get diapering supplies or cots out in advance or coordinate care responsibilities with another adult. Work with teachers and family child care providers to determine how best to manage children’s individual schedules within a group care setting.

Schedules for toddlers in group care may be more consistent and group oriented. For example, toddlers may eat meals together, go outside together, take naps at the same time, and come together for short times in small groups for stories, music, and movement experiences. Teachers and family child care providers may create simple visual schedules with photos or drawings that show the daily events and when they occur to help children understand what happens and when. However, toddlers, like Yessenia, still have individual timetables for routine care as well as times when they need to be away from the group or one-on-one with a familiar, trusted adult. Honoring toddlers’ individual schedules and home culture is as important as honoring infants’ schedules and home culture. Family input continues to play a central role.

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20 ZERO TO THREE, Caring for Infants and Toddlers in Groups, 35.
Schedules are just as important in home-based programs. Here, the focus is on the infant’s or toddler’s daily schedule within the larger context of his family’s life. Because the goal of home-based services is to support parent and family/child relationships, home visitors can talk with families about the relationship-building aspects of routines and other daily events, the value of creating and following a schedule for their child, how changing a schedule might affect their child, and other schedule-related topics. Home visitors can model creating and following a schedule by developing one with the family to use during the weekly home visits. Starting and ending the home visit in the same way and following the same order of experiences during the home visits provide predictability and a sense of security that meets the individual needs of each child and family.

One important aspect of the daily schedule is transitions. Infants and toddlers experience many transitions (changes) during the day, for example, between routines and experiences, arrivals and departures, and going outside to play and coming back in. Home visits include transitions, too! Each child experiences and handles transitions differently; change is harder for some children than for others, so transitions can be some of the most challenging times of the day. Infants and toddlers rely on adults to provide a sense of safety and continuity as they experience change; individualizing transitions is one way to provide the stability infants and toddlers need. Read News You Can Use: Transitions for more information and suggestions for individualizing transitions.

See Appendix A for Head Start Program Performance Standards that relate to individualizing schedules.

EXPERIENCES

Research shows that “much of how infants and toddlers learn best comes not from specific adult-directed lessons but from [adults] knowing how to maximize opportunities for each child to use natural learning inclinations.” These opportunities, or experiences, can be set up in a planned, purposeful way, or occur in the moment as adults follow children’s leads and take advantage of “teachable moments.” Experiences for infants and toddlers in classrooms, family child care homes, families’ homes, and during socializations share some common elements:

- They focus on the way children relate to materials, adults, and each other.
- They are based on the developmental level, interests, and needs of each child (or individual child goals, including goals from the IFSP) and input from families which help ensure that the experiences are culturally relevant and age appropriate.
- They support children’s development and learning in the five central domains represented in the program’s school readiness goals.

There are many types of experiences, both indoors and outdoors, that staff can offer infants and toddlers. Teachers, family child care providers, and home visitors may call these by different names, but experiences are typically organized around

- stories and books;
- playing with toys and gross motor equipment;
- creative arts such as music, movement, and exploring art materials;
- imitating and pretending;
- sensory exploration (e.g., sand, water, tasting and preparing food); and
- outdoor play and exploration.

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Staff may offer one-on-one experiences for individual children. They may also offer one experience for a small group of children and provide individualized attention and support during the experience.

- Julia, seated in a large comfy chair, has just finished giving Danilo his bottle when she hears Yessenia stirring from her early nap. Yessenia gets off her mat and crawls into Julia’s lap with Danilo. Julia reaches for a Spanish-language board book that is one of Yessenia’s favorites and asks, “¿Yessenia, quieres leer un libro?” [Do you want to read a book?] Yessenia nods. Julia begins reading aloud in a calm voice. As she reads, she holds Danilo close and shifts her position whenever he grows restless. She looks and smiles at Danilo.

  Julia also encourages Yessenia to turn the pages, asks simple questions about the pictures, responds to and repeats Danilo’s sounds and Yessenia’s sounds and words, and shares her delight by smiling and laughing when Yessenia laughs.

In this vignette, Julia tailors her responses to each child as she reads. For Danilo, the book reading experience provides: cuddling and “face time” in the arm of a trusted adult (which support relationship building and attachment); and the opportunity to hear the sounds of spoken language and exposure to an object called “el libro” (which support language and literacy development). At the same time, the book reading experience for Yessenia supports relationship building, language and literacy development, and fine motor skill development. The key to successful experiences, whether planned or spontaneous, one-on-one or with a small group of children, is having a deep understanding and knowledge of each child and family. This knowledge helps make the experience meaningful and relevant to the child’s development and learning, and it comes from ongoing observations, assessment, and engaging with families.

Planning and carrying out appropriate experiences for infants and toddlers can sometimes be challenging for staff. Even when experiences are based on a child’s interests, abilities, and needs, the child may not respond as expected. Staff may be unsure of what to do when this happens. Explain to staff that planning experiences means “planning for possibilities.” This idea is central to balancing planning with flexibility. Plans are useful because they help staff stay organized and focused. However, infants and toddlers are unpredictable, so encourage staff to modify the experience or even abandon it and try it at a different time or on a different day. Remind staff that it is more important to follow a child’s lead than to stick to the planned experience!

Also, staff want to offer experiences they believe will support an infant’s or toddler’s development and learning; however, the child’s family may not be comfortable with the experiences because of their beliefs, values, and life situations. “Messy” experiences, such as painting and playing with water or sand, and going outside, especially if it is windy or cold, are examples of experiences to which families may object. (Note that some staff may object to offering these experiences as well and for similar reasons!) Consider using the same strategies and the multicultural resource offered in the Routines section to engage staff in conversations about negotiating differences of opinion regarding experiences.

See Appendix A for Head Start Program Performance Standards that relate to individualizing experiences.

ENVIRONMENT

Individualizing the environment includes both physical and social aspects. The social aspects—in particular, interactions (responsive relationships) between infants, toddlers, and adults—are addressed in the earlier text; this section focuses on physical aspects. However, the physical environment affects the way children and adults feel and behave; it is important for teachers, home visitors, and family child care providers to keep that connection in mind as they seek to create or modify environments that respond to each child’s needs.
Here is an example from a home-based setting:

This is Maria’s third visit to the Naya family’s apartment. They have a one-year-old boy named Sunil. Maria and Sunil’s mom, Sheela, planned to focus on Sunil’s gross motor development during this visit. At the last visit, Maria had noticed Sunil pulling up on the glass coffee table. Each time he pulled himself up and started to take steps, Sheela said, “No Sunil, you can’t stand there, it’s not safe for you,” and gently moved him away. When Maria commented on that, Sheela admitted that although she’s excited about Sunil’s growing abilities, she’s worried about his safety. Maria suggested using other furniture items that are safer to pull up on; Sheela identified three small hassocks in the living room that could be used. Today, they put their plan into action.

Maria and Sunil move the hassocks into the middle of the room and strategically place them just far enough apart so Sunil will have to take a step or two to reach the next one. As Sunil pulls up on one of the hassocks and pats the top, Maria encourages Sheela to move to the next hassock and call to him. Sheela says, “Sunil, look where Ma is,” and pats the next hassock. Sunil tries to reach the hassock by stretching his arm toward the surface but can’t quite get there. He stops, looks at his mom, then carefully moves around the hassock he is holding onto and gets as close to the next hassock as possible. Still unable to reach, Sunil lets go of his hassock, balances, and then takes two small steps and reaches the second hassock. Sheela smiles and exclaims, “You did it, Sunil, you walked!” Sunil opens his eyes wide, looks at his mom, and squeals in delight.

Indoor and outdoor environments where infants and toddlers live, play, and learn are not static. Responsive adults change them over time as children develop and their interests and needs change. **How environments change**—for example, arrangement of the physical space (like in the vignette about Sunil); the toys, materials, and equipment that are available and how they are displayed; the reflection of each child’s and family’s life, home culture, and home language(s) in group care settings—and **how often the environment changes depend on the individual children in those environments**. Health and safety practices are always considerations, regardless of setting. But, it is important to balance these practices with opportunities for each infant and toddler to move and explore as freely as possible without unnecessary restrictions. Review *News You Can Use: Environment as Curriculum*, *News You Can Use: Learning At Home and Homelike Environments*, and *Head Start Tip Sheet: Using Materials Found in the Home in Head Start/Early Head Start Home-Based Programs* for more information and ideas about how environments can be individualized.

See Appendix A for Head Start Program Performance Standards that relate to individualizing environments.

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REGULATIONS, STRUCTURES, AND PRACTICES THAT EFFECTIVELY SUPPORT INDIVIDUALIZED CARE

For teachers, home visitors, and family child care providers to do the kind of work that results in thoughtful, intentional, and effective individualization, consider the following regulations, structures, and practices. Think about which ones are currently implemented in your program, how they are implemented and supported, and how they affect staff’s ability to individualize care.

SMALL GROUP SIZE

In classrooms and family child care homes, small group sizes allow adults, infants, and toddlers the time and space to get to know each other well. In these intimate settings, adults are better able to observe children—to learn their cues, discover their interests, and determine where they are on their developmental journeys. Small group sizes also ensure “safety, close relationships with adults, and a level of noise, activity, and social stimulation that each child can handle”26 (in other words, that suit the different temperaments of infants and toddlers). For these reasons, limiting group size in home-based socialization experiences (i.e., how many infants, toddlers, and adults attend a socialization group) can also be useful. Smaller groups of infants, toddlers, and families give home visitors and other home-based program staff more time to observe families interacting with their children and provide individualized coaching, modeling, and other types of support.

LOW RATIOS OF TEACHERS/FAMILY CHILD CARE PROVIDERS TO CHILDREN AND LOW RATIO OF CASELOADS TO HOME VISITORS

Adult:child ratios are closely related to small group sizes. Child care research studies show that low adult:child ratios and small group sizes “are consistently correlated with more frequent, more playful, and warmer interactions between adults and children, more positive interactions between children, better overall environments for learning, and better outcomes for children.”27

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26 ZERO TO THREE, Caring for Infants & Toddlers in Groups, 41.
27 Ibid., 41.
PRIMARY CAREGIVING

Primary caregiving is a relationship-based practice and is the process of assigning each child (and family) to a teacher who will serve as the primary source of information and care for the child. In EHS and MSHS, each teacher has four children (or fewer, if state licensing is stricter). Such assignments, particularly in center-based programs, enable teachers to develop deep relationships with infants, toddlers, and their families and offer opportunities to provide tailored care and interactions during daily routines and experiences. This focused care by a familiar adult provides infants and toddlers with a sense of predictability and security that comes with knowing each child’s unique needs and preferences. Primary caregiving does not mean that teachers care only for their small group of children to the exclusion of the other children in the group. Rather, it means that each teacher, to the extent possible and practical in a group care situation, cares for and responds to his or her children’s needs (especially caregiving routines). However, teachers also work as a team and rely on each other as backup when they are not able to work directly with their particular children. Of equal importance, parents and other family members know who have primary responsibility for their child; this strengthens the parent-teacher relationship and communication between home and the program. Primary caregiving also means that “decisions about grouping, staffing, transitions, and scheduling are made with sensitivity to each child’s needs for stable, growing relationships with adults and peers.”

CONTINUITY OF CARE

According to the Head Start Tip Sheet on continuity of care, continuity of care refers to assigning a primary caregiver to an infant or toddler at the time the child is enrolled in the program and continuing that relationship until the child is three years old or leaves the program. Combined with small groups and primary caregiving, continuity of care provides the extended time and intimacy infants and toddlers need to form close relationships with the adults who care for them. In turn, these close relationships with infants and toddlers facilitate individualized planning and care. Note that the family child care option provides an ideal setting for continuity of care; infants and toddlers often stay with the same provider until kindergarten and may come back for before- and afterschool care once they enter elementary school.

Refer to the Head Start Tip Sheet for more information about continuity of care, possible approaches, and additional reasons for implementing it within a program. Some programs may not be able to fully implement a continuity of care approach because of licensing regulations, maintaining full enrollment, or other issues. However, leadership staff can still determine ways to minimize the number of transitions an infant or toddler needs to make and ways to enhance the quality of those transitions so that adult-child relationships and cultural continuity stay front and center.

See Appendix A for Head Start Program Performance Standards that address primary caregiving.

See Appendix A for Head Start Program Performance Standards that address continuity of care.
DEVELOPING AND STRENGTHENING STAFF COMPETENCE IN INDIVIDUALIZING CARE

To effectively individualize care for infants and toddlers, staff require

- knowledge of child development and the typical sequence of development in the five central domains;
- a firm understanding of attachment theory and belief in the significance of supporting infant attachment;
- a deep understanding of each child, gained through observation, ongoing assessment, and ongoing, engaged, reciprocal dialogue with children’s families;
- cultural sensitivity;
- a high degree of self-awareness; and
- knowledge of strategies for individualizing care.

Individualizing care also requires time, effort, and practice. Infants and toddlers benefit when teachers, home visitors, and family child care providers receive

- planned professional development opportunities that focus on topics such as
  - infant and toddler development;
  - the foundations of school readiness;
  - the importance of adult/child relationships and attachment;
  - observation, ongoing child assessment, and using assessment information to individualize;
  - responsive care practices and how individual characteristics such as the child’s age, abilities, needs, interests, temperament, home language, and family culture may impact responsive care;
  - creating and maintaining appropriate environments;
  - supporting infants and toddlers with disabilities (inclusion);
  - engaging with families to support children’s development and learning;
  - cultural awareness and sensitivity;
  - primary caregiving;
  - continuity of care;
  - ongoing coaching, mentoring, and reflective supervision; and
  - regularly scheduled/dedicated time and space for reflecting, planning, and communicating with families.

CONCLUSION

Effective individualization leads to positive outcomes for infants, toddlers, and their families when teachers, home visitors, and family child care providers understand and embrace the “why” and “what” of individualization—and program structures and practices are in place to support them in planning for and providing individualized care. Just as no two children are like, no two EHS or MSHS programs are alike. How individualization is promoted and carried out will differ from program to program. But, when programs ensure high-quality individualized care, it can make all the difference for each child’s current and future well-being and success in school and in life.
APPENDIX A – HEAD START PROGRAM PERFORMANCE STANDARDS

Standards that address school readiness include:

- **1302.30 Purpose.** All programs must provide high-quality early education and child development services, including for children with disabilities, that promote children’s cognitive, social, and emotional growth for later success in school. A center-based or family child care program must embed responsive and effective teacher-child interactions. A home-based program must promote secure parent-child relationships and help parents provide high-quality early learning experiences. All programs must implement a research-based curriculum, and screening and assessment procedures that support individualization and growth in the areas of development described in the Head Start Early Learning Outcomes Framework: Ages Birth to Five and support family engagement in children’s learning and development. A program must deliver developmentally, culturally, and linguistically appropriate learning experiences in language, literacy, mathematics, social and emotional functioning, approaches to learning, science, physical skills, and creative arts. To deliver such high-quality early education and child development services, a center-based or family child care program must implement, at a minimum, the elements contained in §§1302.31 through 1302.34, and a home-based program must implement, at a minimum, the elements in §§1302.33 and 1302.35.

- **1302.102(a)(3) School readiness goals that are aligned with the Head Start Early Learning Outcomes Framework: Ages Birth to Five, state and tribal early learning standards, as appropriate, and requirements and expectations of schools Head Start children will attend, per the requirements of subpart B of part 1304 of this part;**

- **1304.11(b) An agency has been determined by the responsible HHS official based on a review conducted under section 641A(c)(1)(A), (C), or (D) of the Act during the relevant time period covered by the responsible HHS official’s review under §1304.15 not to have:**

  (1) After December 9, 2011, established program goals for improving the school readiness of children participating in its program in accordance with the requirements of section 641A(g)(2) of the Act and demonstrated that such goals:

  (i) Appropriately reflect the ages of children, birth to five, participating in the program;

  (ii) Align with the Birth to Five Head Start Child Outcomes Framework, state early learning guidelines, and the requirements and expectations of the schools, to the extent that they apply to the ages of children, birth to five, participating in the program and at a minimum address the domains of language and literacy development, cognition and general knowledge, approaches toward learning, physical well-being and motor development, and social and emotional development;

  (iii) Were established in consultation with the parents of children participating in the program.

  (2) After December 9, 2011, taken steps to achieve the school readiness goals described under paragraph (b)(1) of this section demonstrated by:

  (i) Aggregating and analyzing aggregate child-level assessment data at least three times per year (except for programs operating less than 90 days, which will be required to do so at least twice within their operating program period) and using that data in combination with other program data to determine grantees’ progress toward meeting its goals, to inform parents and the community of results, and to direct continuous improvement related to curriculum, instruction, professional development, program design and other program decisions; and,

  (ii) Analyzing individual ongoing, child-level assessment data for all children birth to age five participating in the program and using that data in combination with input from parents and families to determine each child’s status and progress with regard to, at a minimum, language and literacy development, cognition and general knowledge, approaches toward learning, physical well-being and motor development, and social and emotional development and to individualize the experiences, instructional strategies, and services to best support each child.
Standards that relate to **individualizing interactions** and **continuity of care** include:

- **1302.20(a)(2)** To choose a program option and develop a program calendar, a program must consider in conjunction with the annual review of the community assessment described in §1302.11(b)(2), whether it would better meet child and family needs through conversion of existing slots to full school day or full working day slots, extending the program year, conversion of existing Head Start slots to Early Head Start slots as described in paragraph (c) of this section, and ways to promote continuity of care and services. A program must work to identify alternate sources to support full working day services. If no additional funding is available, program resources may be used.

- **1302.21(b)(2)** An Early Head Start or Migrant or Seasonal Head Start class that serves children under 36 months old must have two teachers with no more than eight children, or three teachers with no more than nine children. Each teacher must be assigned consistent, primary responsibility for no more than four children to promote continuity of care for individual children. A program must minimize teacher changes throughout a child’s enrollment, whenever possible, and consider mixed age group classes to support continuity of care.

- **1302.31(a)(b)(1)(i)** Emphasize nurturing and responsive practices, interactions, and environments that foster trust and emotional security; are communication and language rich; promote critical thinking and problem-solving; social, emotional, behavioral, and language development; provide supportive feedback for learning; motivate continued effort; and support all children’s engagement in learning experiences and activities.

Standards that relate to **individualizing routines** include:

- **1302.31(c)(1)** For infants and toddlers, promote relational learning and include individualized and small group activities that integrate appropriate daily routines into a flexible schedule of learning experiences.

- **1302.35(b)** *Home-based program design.* A home-based program must ensure all home visits are:
  1. Planned jointly by the home visitor and parents, and reflect the critical role of parents in the early learning and development of their children, including that the home visitor is able to effectively communicate with the parent, directly or through an interpreter;
  2. Planned using information from ongoing assessments that individualize learning experiences;

- **1302.61(b)** *Services during IDEA eligibility determination.* While the local agency responsible for implementing IDEA determines a child’s eligibility, a program must provide individualized services and supports, to the maximum extent possible, to meet the child’s needs. Such additional supports may be available through a child’s health insurance or it may be appropriate or required to provide the needed services and supports under section 504 of the Rehabilitation Act if the child satisfies the definition of disability in section 705(9)(b) of the Rehabilitation Act. When such supports are not available through alternate means, pending the evaluation results and eligibility determination, a program must individualize program services based on available information such as parent input and child observation and assessment data and may use program funds for these purposes.

- **1302.101(a)(3)** Ensures budget and staffing patterns that promote continuity of care for all children enrolled, allow sufficient time for staff to participate in appropriate training and professional development, and allow for provision of the full range of services described in subparts C, D, E, F, G, and H of this part.
(2) A program must implement snack and meal times in ways that support development and learning. For bottle-fed infants, this approach must include holding infants during feeding to support socialization. Snack and meal times must be structured and used as learning opportunities that support teaching staff-child interactions and foster communication and conversations that contribute to a child’s learning, development, and socialization. Programs are encouraged to meet this requirement with family style meals when developmentally appropriate. A program must also provide sufficient time for children to eat, not use food as reward or punishment, and not force children to finish their food.

(3) A program must approach routines, such as hand washing and diapering, and transitions between activities, as opportunities for strengthening development, learning, and skill growth.

(4) A program must recognize physical activity as important to learning and integrate intentional movement and physical activity into curricular activities and daily routines in ways that support health and learning. A program must not use physical activity as reward or punishment.

1302.34(b)(2) Teachers regularly communicate with parents to ensure they are well-informed about their child’s routines, activities, and behavior;

Standards that relate to individualizing schedules include:

- 1302.31(c) Learning environment. A program must ensure teachers implement well-organized learning environments with developmentally appropriate schedules, lesson plans, and indoor and outdoor learning experiences that provide adequate opportunities for choice, play, exploration, and experimentation among a variety of learning, sensory, and motor experiences and:
  - For infants and toddlers, promote relational learning and include individualized and small group activities that integrate appropriate daily routines into a flexible schedule of learning experiences.

Standards that relate individualizing experiences include:

- 1302.31(b)(1)(i) Emphasize nurturing and responsive practices, interactions, and environments that foster trust and emotional security; are communication and language rich; promote critical thinking and problem-solving; social, emotional, behavioral, and language development; provide supportive feedback for learning; motivate continued effort; and support all children's engagement in learning experiences.
- 1302.31(b)(1)(iii) Integrate child assessment data in individual and group planning.
- 1302.31(c)(1) For infants and toddlers, promote relational learning and include individualized and small group activities that integrate appropriate daily routines into a flexible schedule of learning experiences.
- 1302.32(a)(1)(iii) Have an organized developmental scope and sequence that include plans and materials for learning experiences based on developmental progressions and how children learn.
- 1302.33(b)(2) A program must regularly use information from paragraph (b)(1) of this section along with informal teacher observations and additional information from family and staff, as relevant, to determine a child’s strengths and needs, inform and adjust strategies to better support individualized learning and improve teaching practices in center-based and family child care settings, and improve home visit strategies in home-based models.
- 1302.35(b)(2) Planned using information from ongoing assessments that individualize learning experiences.

Standards that relate to individualizing environments include:

- 1302.31(a) Teaching and the learning environment. A center-based and family child care program must ensure that teachers and other relevant staff provide responsive care, effective teaching, and an organized learning environment that promotes healthy development and children's skill growth aligned with the Head Start Early Learning Outcomes Framework: Ages Birth to Five, including for children with disabilities. A program must also support implementation of such environment with integration of regular and ongoing supervision and a system of individualized and ongoing professional development, as appropriate. This includes, at a minimum, the practices described in paragraphs (b) through (e) of this section.
1302.31(d) **Materials and space for learning.** To support implementation of the curriculum and the requirements described in paragraphs (a), (b), (c), and (e) of this section a program must provide age-appropriate equipment, materials, supplies and physical space for indoor and outdoor learning environments, including functional space. The equipment, materials and supplies must include any necessary accommodations and the space must be accessible to children with disabilities. Programs must change materials intentionally and periodically to support children’s interests, development, and learning.

Head Start Program Performance Standards that define **group size** in center-based programs and family child care and address **staff:child ratios** and home **visitor:family caseloads** include:

- 1302.21(b) **Ratios and group size.** (1) Staff-child ratios and group size maximums must be determined by the age of the majority of children and the needs of children present. A program must determine the age of the majority of children in a class at the start of the year and may adjust this determination during the program year, if necessary. Where state or local licensing requirements are more stringent than the teacher-child ratios and group size specifications in this section, a program must meet the stricter requirements. A program must maintain appropriate ratios during all hours of program operation, except:
  (i) For brief absences of a teaching staff member for no more than five minutes; and,
  (ii) During nap time, one teaching staff member may be replaced by one staff member or volunteer who does not meet the teaching qualifications required for the age.

- 1302.22(b) **Caseload.** A program that implements a home-based option must maintain an average caseload of 10 to 12 families per home visitor with a maximum of 12 families for any individual home visitor.

- 1302.33(b) **Ratios and group size.** (1) A program that operates the family child care option where Head Start children are enrolled must ensure group size does not exceed the limits specified in this section. If the family child care provider's own children under the age of six are present, they must be included in the group size.
  (2) When there is one family child care provider, the maximum group size is six children and no more than two of the six may be under 24 months of age. When there is a provider and an assistant, the maximum group size is twelve children with no more than four of the twelve children under 24 months of age.
  (3) One family child care provider may care for up to four children younger than 36 months of age with a maximum group size of four children, and no more than two of the four children may be under 18 months of age.
  (4) A program must maintain appropriate ratios during all hours of program operation. A program must ensure providers have systems to ensure the safety of any child not within view for any period. A program must make substitute staff and assistant providers available with the necessary training and experience to ensure quality services to children are not interrupted.

Standards that relate to **primary caregiving** include:

- 1302.21(b)(2) An Early Head Start or Migrant or Seasonal Head Start class that serves children under 36 months old must have two teachers with no more than eight children, or three teachers with no more than nine children. Each teacher must be assigned consistent, primary responsibility for no more than four children to promote continuity of care for individual children. A program must minimize teacher changes throughout a child’s enrollment, whenever possible, and consider mixed age group classes to support continuity of care.

- 1302.23(b)(2) When there is one family child care provider, the maximum group size is six children and no more than two of the six may be under 24 months of age. When there is a provider and an assistant, the maximum group size is twelve children with no more than four of the twelve children under 24 months of age.
  (3) One family child care provider may care for up to four children younger than 36 months of age with a maximum group size of four children, and no more than two of the four children may be under 18 months of age.

Standards that address **staff development** include:

- 1302.92(b) A program must establish and implement a systematic approach to staff training and professional development designed to assist staff in acquiring or increasing the knowledge and skills needed to provide high-quality, comprehensive services within the scope of their job responsibilities, and attached to academic credit as appropriate. At a minimum, the system must include:
(1) Staff completing a minimum of 15 clock hours of professional development per year. For teaching staff, such professional development must meet the requirements described in section 648A(a)(5) of the Act.

(2) Training on methods to handle suspected or known child abuse and neglect cases, that comply with applicable federal, state, local, and tribal laws;

(3) Training for child and family services staff on best practices for implementing family engagement strategies in a systemic way, as described throughout this part;

(4) Training for child and family services staff, including staff that work on family services, health, and disabilities, that builds their knowledge, experience, and competencies to improve child and family outcomes; and,

(5) Research-based approaches to professional development for education staff, that are focused on effective curricula implementation, knowledge of the content in *Head Start Early Learning Outcomes Framework: Ages Birth to Five*, partnering with families, supporting children with disabilities and their families, providing effective and nurturing adult-child interactions, supporting dual language learners as appropriate, addressing challenging behaviors, preparing children and families for transitions (as described in subpart G of this part), and use of data to individualize learning experiences to improve outcomes for all children.
APPENDIX B – QUESTIONS/SUGGESTIONS FOR REFLECTION

Although this resource is developed primarily for program leaders who directly support teachers, home visitors, and family child care providers, you may also want to share some of its ideas and information. One way to do that is to engage in discussions with staff about their understanding of individualizing care for infants, toddlers, and families as well as their individualized care practices. Use the following questions as discussion starters and add questions that relate to your particular program. Share resources such as News You Can Use (written for staff who work directly with children and families) as part of the discussions.

- What does the word *individualization* mean to you? What does it mean to “individualize care” for infants and toddlers?
- Why do you think individualizing care is important for infants, toddlers, and families? How might individualizing care relate to and support school readiness for infants and toddlers?
- In what ways do you individualize care for each infant, toddler, and family, including children with suspected delays, diagnosed disabilities, or other special needs? Share some specific examples (e.g., curriculum, interactions, routines, daily schedule, experiences, and the physical environment). How do you decide what, how, and when to individualize?

*(NOTE: You might also provide the vignettes for interactions, routines, daily schedule, experiences, and environment for staff to read first. Then, ask them to describe how each vignette represents an example of individualizing as a lead-in to asking them how they individualize care in their daily practice.)*

- How do each family’s culture, beliefs, values, and life circumstances affect how you individualize care? What role do you think your culture, beliefs, values, and life circumstances play? How much are you aware of your own cultural identity? What about your professional knowledge and expertise?
- How do you talk with families about partnership? What do you think families want to know about you to feel they can trust you?
- What successes do you experience in providing individualized care? What challenges or barriers (if any) do you experience? What supports would lessen or eliminate the challenges or barriers (e.g., reading books and articles, watching videos, listening to or watching podcasts, watching someone model individualized care practices, coaching, more planning time or professional development opportunities)?

How staff answer these and other related questions can provide you with useful information for how best to support each staff person.

In addition to engaging in discussions with staff, it is also important for program leaders to assess and discuss with each other how well program structures and practices enable staff to provide individualized care. You may consider questions such as:

- How do we articulate the connection between individualized care and school readiness for infants and toddlers? How do we communicate this connection to staff? To families?
- How well does our curriculum (or curricula if more than one is used) support and facilitate individualized care? Do staff implement the curriculum in an individualized manner? How do we know?
- How do we actively engage families in the practice of individualizing care? What strategies, structures, policies, and practices do we use or have in place?
- How does our program address cultural awareness and sensitivity in relation to providing individualized care?
- How do our structures and policies regarding group size, staff:child ratio and/or home visitor caseload, continuity of care, planning time, reflective supervision, and professional development affect staff’s ability to individualize care? How do we know?
- What do we need as program leaders to deepen our understanding of providing individualized care so that we, in turn, can effectively support staff in doing this important work?
BIBLIOGRAPHY AND SELECTED RESOURCES

This section contains a bibliography of resources cited in this document as well as additional selected resources that relate to curriculum, interactions, routines, experiences, environment, and program structures and practices.

BIBLIOGRAPHY

Center for Early Childhood Mental Health Consultation.


SELECTED RESOURCES

SCHOOL READINESS


CURRICULUM


INTERACTIONS


ROUTINES


EXPERIENCES

– Following the Baby’s Lead; Let’s Talk About Movement; Let’s Talk About Music [Caring Connections Podcast Series]. 2011.

– News You Can Use


ENVIRONMENT


PROGRAM STRUCTURES AND PRACTICES


Early Educator Central. https://earlyeducatorcentral.acf.hhs.gov/


